

I-11 Corridor Stakeholders Engagement Meeting

Group B - March 6, 2018

Ellie Towne Flowing Wells Community Center

1660 West Ruthrauff Road

Tucson, AZ 85705

1 p.m. – 4:30 p.m.

BACKGROUND:

The Federal Highway Administration (FHWA) and Arizona Department of Transportation (ADOT) are preparing a Tier 1 Environmental Impact Statement (EIS) for the Interstate 11 (I-11) Corridor between Nogales and Wickenburg, Arizona. The Tier 1 EIS will assess the potential social, economic and natural environmental impacts of a No Build Alternative and a reasonable range of Build Corridor Alternatives for a proposed transportation facility within the I-11 Tier 1 EIS Corridor Study area. The Notice of Intent to prepare the I-11 Tier 1 EIS was issued in May 2016. Since then, FHWA and ADOT have conducted public and agency scoping meetings, outreach to tribes and stakeholders, and completed an alternatives development and screening process.

FHWA and ADOT have invited the U.S. Institute for Environmental Conflict Resolution (U.S. Institute) to facilitate meetings with interested stakeholders regarding the I-11 Tier 1 EIS Corridor Study in Pima County, to augment the ongoing public input effort. The objective of these stakeholder group meetings is to provide a method for additional productive Pima County community conversations to inform the Interstate 11 Corridor Environmental Impact study with more specifics regarding individual community concerns and preferences to enable technical analysis and planning.

This is the first of three meetings for the B Study Group, which includes stakeholders located in the urban I-10 Tucson geographical area.

AGENDA ITEMS & HIGHLIGHTS

TOPIC	DETAILS
WELCOME & INTRODUCTIONS	The Udall Foundation's US Institute for Environmental Conflict Resolution 3 rd party neutral facilitator, Joy Keller-Weidman, welcomed everyone. Introduced herself, as Senior Program Manager, Transportation Sector; and the Senior Program Associate, Mitch Chrismer, who will be co-facilitating and notetaking.

TOPIC	DETAILS
MEETING OVERVIEW	Reviewed the Meeting Outcomes, Agenda Items & format OUTCOMES: <ul style="list-style-type: none">• Understand the most recently published I-11 Corridor project info re: current proposed options• Understand each stakeholder group's perspective re: I-11 Corridor options

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	<ul style="list-style-type: none"> • Understand the values, interests and characteristics most important to the communities • Identify potential impacts/benefits (environmental and economic) of proposed corridors <ul style="list-style-type: none"> ○ Identify ways to mitigate/promote those • Explore creative alternatives/options moving forward that address concerns • Inform decision-makers re: what is most important to stakeholder groups <p>AGENDA ITEMS:</p> <ul style="list-style-type: none"> <input type="checkbox"/> Meeting outcomes, agenda, format (15 min.) <input type="checkbox"/> Introduce the stakeholders, project team and facilitators (30 min.) <input type="checkbox"/> Collaboration and meeting participation agreements (20 min.) <input type="checkbox"/> BREAK (15 min.) <input type="checkbox"/> Review project vision, background and current proposed options (60 min.) <ul style="list-style-type: none"> ○ 1st presentation: project overview <ul style="list-style-type: none"> ▪ Background: project vision, purpose and need ○ 2nd presentation on where we are now w I-11 Corridor options and how we got there <ul style="list-style-type: none"> ▪ Include estimated time frame of Tier 1 process ▪ Tucson corridor options: why, considerations, where are now, how we got there <input type="checkbox"/> Share perspectives and interests (45 min.) <input type="checkbox"/> Outstanding questions for next meeting/meeting agenda items (15 min.) <input type="checkbox"/> Closing Comments and Meeting feedback (10 min.)
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TOPIC	DETAILS									
FORMAL INTRODUCTIONS	<p><i>Facilitator asked for everyone to share their name, stakeholder group, 1 key desire outcome and 1 key question for the meeting.</i></p> <table border="1" style="width: 100%;"> <thead> <tr> <th style="width: 25%;">ORG/ROLE</th> <th style="width: 35%;">Outcome</th> <th style="width: 40%;">Question</th> </tr> </thead> <tbody> <tr> <td>Coalition for Sonoran Desert Protection</td> <td>Understand values, interests most imp to community(ies)</td> <td>Fully understand that a true need has been determined (purpose and need)</td> </tr> <tr> <td>Menlo Park</td> <td>Knowledge about I-11 Corridor</td> <td>How will the corridor address environmental concerns?</td> </tr> </tbody> </table>	ORG/ROLE	Outcome	Question	Coalition for Sonoran Desert Protection	Understand values, interests most imp to community(ies)	Fully understand that a true need has been determined (purpose and need)	Menlo Park	Knowledge about I-11 Corridor	How will the corridor address environmental concerns?
ORG/ROLE	Outcome	Question								
Coalition for Sonoran Desert Protection	Understand values, interests most imp to community(ies)	Fully understand that a true need has been determined (purpose and need)								
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	Sonoran Institute	Understand Tier-1 process	What is the scope of the planning process- what options/ issues being considered?
	I-10 Self Storage	How will corridor affect her business / access to business	How will construction impede access to my business? When? For how long?
	Erickson Terrascope	Concerned about communities that are part of historic resources / impacts from architecture to viewsapes	What are the impacts on historic resources?
	Tucson Audubon Society	Meet and learn from stakeholders	How are we addressing current and long-term needs of wildlife habitat and open space?
	CAPLA	Meet, learn discuss w/ fellow stakeholders	How can we shift away from auto centric view of transportation towards more sustainable options?
	Sun Corridor, Inc.	Brings economic perspective to discussion	
	Tucson Historic Preservation Foundation	Understand impacts of projects	What historic / prehistoric resources will this impact? Explore creative alternative options moving forward to address concerns re: specific cultural and heritage assets.
FHWA AND ADOT/STAFF			
	Jay Van Echo	ADOT	
	Aryan Lirange	FHWA	
	Laura Douglas	ADOT	
	Jennifer Pine	AECOM	
	CT Revere	Gordley Group	
	Carlos Lopez	ADOT	

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	Lauren Krepitch	AECOM	
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TOPIC	DETAILS
COLLABORATION AND MEETING AGREEMENTS	<p>COLLABORATION OVERVIEW</p> <p>Key points:</p> <ul style="list-style-type: none"> ◆ Facilitators reviewed key points regarding collaboration (see attached handout: <i>Introduction to Collaboration</i>) ◆ Meeting attendees reviewed and agreed to the following Meeting Agreements <p>Meeting Agreements</p> <ol style="list-style-type: none"> 1. Be prepared to participate, collaborate, and share pertinent information. 2. Engage in a respectful, thoughtful deliberation. 3. One person speaks at a time: Listen carefully when not speaking. 4. Be open to all perspectives. 5. Keep in mind the large picture (regional interests as they relate to larger needs and priorities), as well as your individual/stakeholder group viewpoint. 6. Turn off or mute all electronic devices, so there are no distractions. 7. No recording devices will be allowed during the meeting. 8. Show up on time, stick to agreed-upon speaking limits

TOPIC: ADOT PROJECT PRESENTATION: OVERVIEW AND BACKGROUND + Q&A
<p>History of I-11 Corridor (CANAMEX Corridor), federal legislation</p> <p>Route will generally follow I-19 from Nogales to Tucson and I-10 from Tucson to Phoenix</p> <p>I-11 Corridor study – 280 mile study area from Nogales to Wickenburg</p> <p>**Q: What is length of study in southern area? -Looking at from Nogales to Casa Grande</p>

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****Q:** Who else is participating in this effort?

- 8 cooperating federal agencies + AZ Game and Fish
- 21 tribes outreached to
- 50+ participating local governments

****Q:** Written comments from tribes received?

-Yes

****Q:** Which tribes?

-Answer is in tribal outreach section of report

****Q:** Cooperating agencies involved?

- Have had monthly meetings with agencies like BLM, EPA, AZ Game and Fish. They are kept apprised of technical process and deliberative nature of what ADOT/FHWA is doing.

Note: Purpose / Need for I-11 Corridor can be found in Fact Sheet

****Q:** What is difference between Tier 1 vs. Tier 2 EIS level of detail?

- Tier 1 -evaluates wide corridors in multiple locations at a program level within which a transportation facility could be located. Goal to select a single corridor within which an alignment would be identified in Tier 2. Specifically – is there a 2000ft wide pathway from Nogales to Wickenburg that could work to accommodate a future built facility in the future? A Tier 1 can occur before funding available.
- Tier 2- evaluates design concepts for specific alignments within the corridor such as 400ft for a typical freeway alignment. Goal to select an alignment and enable permitting for that alignment. Occurs after funding becomes available.

****Q:** Will there be continuous public outreach throughout the process?

- Yes, draft EIS public hearings in fall of 2018 is the next step
- All info available to date is on I-11 website

****Q:** Why no “A” committee?

- “A” route is I-19... no other routes in that area.

****Q:** Why not expand capacity of rail line?

- multimodal is part of the study, rail is being looked at
- looking at expansion of rail, rail is part of multi modal of this, didn't bubble to surface as huge issue or need to many people, talked to BNSF, Union Pacific and referenced previous ADOT passenger rail study re: freight/passenger

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****Q:** Feels like primary rationale for this project is facilitating a flow of goods between Mexico and US. Other rationales seem minor / secondary compared to overarching need (transport of goods)
- I-5 is only other N-S corridor, that's why need another one, if something were to happen to I-5 then need a backup

****Q:** Can this group agree that there is a purpose/need for this project?
- CANAMEX Corridor has been in play since 1991, name recently changed to I-11 in 2015 Federal FAST Act

****Q:** Purpose / need developed for each section of I-11?
-No, purpose and need evaluated for entire project in AZ (Nogales to Wickenburg)

****Q:** Why need a new freeway starting at Mexican border?
- Mexico is AZ's #1 trading partner, Canada is #2
- Freight movement between Canada to Mexico, stop points all along
- Nothing really between I-5 and I-25 (I-15 kind of but not full north south – LA to Las Vegas to Salt Lake City)
- So yes, freight movement has a lot to do with this process

****Q:** How compare pros and cons of B vs. C/D? How put all that together when two separate processes? Need compare things together
- That would be too big for step 1
- Can't ignore needs of C/D, OK to talk about it, but need deep dive of what B would look like, need specifics on impacts/benefits of exactly.
- This conversation is to discover / understand what different perspectives are related to this specific route.

****Q:** Where can we find the Alternative Selection Report?
- Available online at www.i11study.com/arizona
- Report says that from transportation standpoint, C is greater than B. But in terms of tribal impact, environmental impact, B is greater than C.
- Goal from ADOT is to find out- what did this Report miss? Hope that these meetings will inform that.

****Q:** Will there be some kind of subsequent gathering of people to look at B and C/D results and compare?

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-Reminder – meeting notes from each group will be available online, participants are welcome to read these notes.

- This process isn't designed to finish with a "vote" from people in the room. Goal is to collect information, then let people make up mind. Not here to come to consensus on anything. Here to collect perspectives from all different sides. This isn't a decision-making body. Focus is collecting info, and realizing fed/state partners may or may not be able to act on some things. Currently no follow-up meetings planned, but FHWA/ADOT can consider it going forward.

****Q:** Is it possible to have dialogue between B and C/D rather than just read notes from other group?

- These meetings came about because of other meetings FHWA/ADOT had – wanted to do something different, more in depth. ADOT/FHWA will have conversation re: potentially holding additional meetings w both B & C/D. Goal remains to have final report by end of May or sooner.

Initial alternatives are identified based on prior studies, input from public, agencies and tribes, technical analysis.

Software Tool- GIS based software package is used by ADOT, they put data in (engineering inputs and avoid sensitive environmental resources, + tribal land, wetlands, private, cultural historic – everything goes in), software determines possibilities for corridor route.

ADOT takes alternatives, and ASR screening criteria comes out. Then options are made and map of reasonable range of corridor to be advanced in Tier1 study is created. ASR was published in Dec. 2017.

****Q:** What environmental justice issues considered when developing ASR? Has analysis been done to see how minority communities impacted?

- Used communication efforts to get input
- Will address in Tier 1 EIS

****Q:** Why are these meetings for just Routes B and C/D? Why not Route G? E? F?

- There was enough interest in this area to set up these specific meetings in Southern AZ
- No build also being considered, including environmental issues related to that. This means continuing as planned for next 5yrs (continue as is with program the state has developed)

****Q:** Can existing facilities accommodate potential transportation growth? Will additional lanes be required?

- Co-located interstates exist throughout the US so yes, we will be studying this

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****Q:** Is widening a consideration? Double decking a possibility? Triple decking? Tunneling?
 - This project is just looking at 2000ft wide possibilities, should funding become available; different configurations will be looked at

****Q:** Will 2000ft be in addition to what is existing for I-10?
 - No, existing I-10 will be included. I-10 represents center line, but can be asymmetrical. Very possible not totally exact center line in some places.

EIS analysis is in progress right now

- will consider air quality, biological resources, noise and vibration, economic impacts, parks and rec, geology soils and farmlands, socioeconomic and environmental justice, hazardous materials, transportation, visual and aesthetics, cultural resources – historic, archaeological and architectural, water resources, more.

****Q:** Do environmental impacts only look at fed lands? Will it look at lands that aren't federally protected such as City of Tucson property in Avra Valley dedicated to water uses?

-Yes, City of Tucson has submitted that

****Q:** Will Sec. 106 process be followed?

-Yes, NHPA process is going forward, 100+ consulting parties

TOPIC	DETAILS
REVIEW "TOPIC DISCUSSION STEPS"	Reviewed the steps below:

TOPIC DISCUSSION STEPS

STEP	LENGTH	CONTENT
#1 Everyone has a turn to briefly state their <u>one key</u> perspective re: the issue/topic, and explain the	1 minute each participant (20 minutes)	Chart #1: Name/Perspective/ Key Interest

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<p><u>one key</u> underlying reason/interest for their perspective.</p>		
<p>#2 When it is not your turn, listen for new information; actively listen to understand other's perspective and underlying reasons for their perspective.</p>	<p>Ongoing throughout the process</p>	
<p>#3 Review the perspectives/interests chart; and ask questions to clarify other's underlying reasons; or add additional underlying reasons (not already listed).</p>	<p>5-10 minutes</p>	<p>Chart #1: Name/Key Perspective/ Key Interest</p>
<p>#4 Combine interests (key) where possible and as agreed upon by all participants. Transfer list of combined interests to Chart #2.</p>	<p>5-10 minutes</p>	<p>Charts #1- #2</p>
<p>#5 Everyone has a turn to briefly state their <u>one key</u> alternative/option that supports the listed key interests (<i>discuss and identify one at a time giving full respect, focus and consideration to each</i>).</p>	<p>20 minutes (1 min. per participant)</p>	<p>Charts #2: Key interest/Key Alternative/Option</p>
<p>#6 Combine like alternatives/options where possible. Transfer list of combined alternative/options to Chart #3.</p>	<p>5 minutes</p>	<p>Charts #2-#3</p>
<p>#7 Everyone has a turn to briefly state the pros and/or cons for each alternative/option listed.</p>	<p>20 minutes (1 min. per participant)</p>	<p>Chart #3: Key alternative/Pros/Cons</p>

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#8 Review chart(s) and identify possible common ground <i>(related to an alternative, option, etc.)</i> .	5-20 minutes	
#9 Identify Next Steps.	10-15 minutes	

TOPIC	DETAILS			
STAKEHOLDERS PERSPECTIVES AND INTERESTS	REVIEW CHART & DEVELOP BASED ON THE TOPIC:			
	<u>What is your perspective on the I-11 Corridor?</u>			
	Stakeholder Grp	Key Perspective (1)	letter	Key Interests (1)
	Erickson Terrascapes	Need to consider historic landscapes – large-scale issue based on small-scale items.		Want to look at what’s affected geographically – intangible heritage of landscape
	Audubon Society	Limit construction		Avoid negative impacts on habitats and wildlife connectivity
	CAPLA	Opportunity to be innovative – get out of old transportation mindset, consider creative alternatives such as rail		Sustainability – should not be encouraging more people to drive personal vehicles. Encourage alternative means of transportation. Limit sprawl, build up not out. Development will accompany any new transportation facility.
Tucson Historic	Consideration of historic and cultural resources		Avoiding demolition and negative impacts to historic neighborhoods, sites,	

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	Preservation Foundation			archeological resources. Goal to avoid negative impacts to historic parts of city. Increase functionality while also taking into consideration historic/cultural resources
	Coalition for Sonoran Desert Protection	Not convinced that concerns can be met with co-location with I-10/I-19		Disruption to river corridors (Santa Cruz and tributaries), disruption to habitat and migratory corridors, disruption to wildlife, footprint, noise, dust, lights – impact on wildlife both nocturnal and diurnal. Also impacts to archaeological and cultural resources.
	Menlo Park Neighborhood Association	Concerned re: increased separation of west side from downtown		Impact of I-10 has already created a separation, some residents still bitter about separation of different barrios from downtown. Disrupts life / character of city. Walkability becomes affected, neighborhoods get more isolated. Hope to collaborate on the issues and reach consensus.
	Sonoran Institute	See a competitive argument to be made for I-11. Desire innovation in support of flow of the goods. If build something new need to know it will legitimately help flow of goods.		Do we really need another highway? Need to seriously evaluate new non-highway options before get to construction of a highway
	I-10 Self Storage	I-11 could overlay I-10 freeway – which		Another widening could be detrimental to businesses

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		could lead to widening of I-10. Business located on I-10 frontage road, if widened could take some of business property and affect business income.		located along I-10 frontage road (b/c of construction). Don't want to see I-10 widened more. Too harmful to small businesses located in "wrong place."
	Sun Corridor Inc.	Need I-11 to remain economically competitive and provide future employment opportunities		Sec. B doesn't resolve/ address the need as outlined in original study (population growth, defense, etc.)

TOPIC	DETAILS
Review Parking Lot Items	The following are items listed on the "Parking Lot" flipchart sheet: <ul style="list-style-type: none"> ◆ Consider bringing Groups B and C/D together to share and integrate perspectives and learn about the details of each potential route

TOPIC	DETAILS
NEXT MEETING PLANNING & SCHEDULING	Next Stakeholder Engagement Meeting – scheduled April 3, 2018, 1:00-4:30pm Continue with Discussion Topic charts and stakeholders' input

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TOPIC	DETAILS
CLOSING COMMENTS AND QUESTIONS	<p>Outstanding questions/comments:</p> <p>**Q: Concern re: absent attendees – will they be allowed to join other meetings? - USIECR will discuss, and if allowed they will have to prepare by reviewing everything covered during Meeting #1.</p> <p>**Q: Are stakeholder substitutes allowed at these meetings? - No</p> <p>**Q: Can anyone from Group B attend C/D meetings? - They can, but since they are not officially invited their ability to attend is limited by space available.</p> <p>**Q: Is there buy-in from ADOT/FHWA to honor the outcomes of these meetings? - Yes, ADOT welcomes information from the stakeholders during this process. All comments will be reviewed from all arenas.</p> <p>**Q: What is difference from process outcomes here vs. putting comments on website? --Hopefully the dialogue here will generate deep discussion on the reasons for/against the I-11 project. Trying to get more detail than just the one-liners that appear on the website.</p> <p>REMINDER: There is a new tab on the I-11 Corridor ADOT website that has summary of Udall interviews, and will have meeting highlights from these stakeholder meetings. Anyone can provide input on I-11 website.</p>

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ACTION ITEMS

WHAT	BY WHOM	BY WHEN
Read highlights from Meeting #1 Group C/D	Group B Stakeholders	Prior to Meeting #2 (April 3)
WHAT	BY WHOM	BY WHEN
Develop and send Meeting #1 highlights to meeting participants	USIECR	March 18
WHAT	BY WHOM	BY WHEN
Include time in Meeting #2 and #3 for stakeholders to consider innovative corridor options	USIECR	April 3

Attachments:

Introduction to Collaboration

ADOT I-11 Corridor presentation

I-11-Winter-2018-Fact-Sheet-English